

Propensity to Travel

- 5.8 95% of respondents reported that they had not travelled at all during the last 12 months, but 35% of those who did not travel in the past 12 months had travelled in the past. The most commonly given reason for not travelling was wanting to lead a more settled lifestyle. Other reasons were so that children could receive an education, the old age of some family members, and that it was no longer easy to camp on the side of the road while travelling.

6. Showpeople

Introduction

- 6.1 This section focuses on the needs and aspirations of Showpeople in the study area. As noted in the introduction, Travelling Showpeople are not a recognised ethnic group under the Equalities Act 2010, but within Planning Policy for Traveller Sites 2012 they are defined as:

Members of a group organised for the purposes of holding fairs, circuses or shows (whether or not travelling together as such). This includes such persons who on the grounds of their family's or dependent's more localised pattern of trading, educational or health needs or old age have ceased to travel temporarily or permanently, but excludes Gypsies and Travellers as defined above. (Planning Policy for Traveller Sites, CLG, March 2012).

Site Provision

- 6.2 Planning records indicate that there three yards in South Oxfordshire with a capacity of 26 plots and one yard in Vale of White Horse with 3 plots. Further consultation with local Showpeople indicates a further long-standing yard in Oxford City with no clear planning history with equipment stored behind a house.
- 6.3 Interviews were attempted with all Showpeople households in the area who were present in November and early December 2012. In total 12 interviews were achieved with Showpeople households living across the three authorities. The households interviewed contained 36 people with an average household size of 3 persons per household. This is typical for Travelling Showperson households. Feedback from interviewers indicates that the number of plots in South Oxfordshire has probably been overestimated, with the number of distinct households not being as high as the reported number of plots. Therefore, the 12 interviews do cover all known sites and a significant proportion of the total Showperson population.
- 6.4 Given the relatively small size of the sample, we have not reported in detail the results of the household survey. The key findings from the household survey and feedback from interviewers are:
- All households are satisfied with their current sites;
 - No households has any unmet needs;
 - No households expect to move in the foreseeable future.
- 6.5 A summary of the position for each authority is set out below.

Oxford City

- There is one long-standing Travelling Showperson yard in Oxford. The storage yard is located behind a house and the occupants still operate as an active business. One interview was carried out on this yard, and they have no current needs.

South Oxfordshire

- Planning records indicate that South Oxfordshire has three yards with a total of 26 plots, but interviews indicate that they were not occupied by this number of households, with some caravans at one of the sites being rented out to non>Showpeople. All sites still contain active Travelling Showmen and yielded 10 interviews for this study.

Vale of White Horse

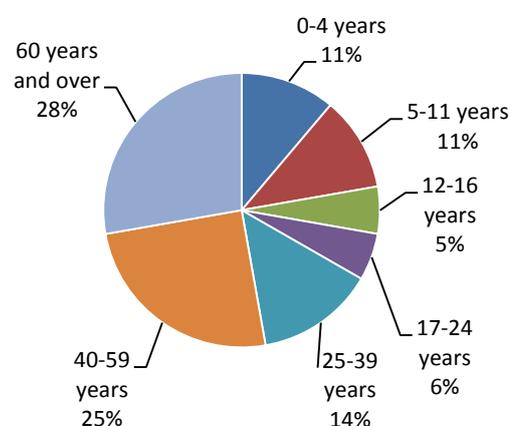
- The Vale of White Horse contains one yard with three plots. The household survey obtained one survey on the yard and it contains no immediate issues which require to be addressed. An additional site near Abingdon-on-Thames (known as Eric's Field) identified during stakeholder interviews is believed to be used only as a temporary stopping point/storage area for Showpeople working at fairs in the area, who are not looking to settle.

Age and Household Profile

6.6 Therefore, given the lack of unauthorised yards or problems on existing sites, in terms of the future needs of the Showperson population the major considerations is how the population will grow in subsequent years.

6.7 The households showed a mixed range of ages across their members. 28% of household members were aged 60 years or over, but 27% of all household members were aged 16 years or under. This distribution of ages is typical of those obtained by ORS from Travelling Showperson household surveys and indicates that the population can be expected to grow more slowly than that for Gypsies and Travellers.

Figure 13
Age of Household Members, by all Household Members
(Source: Survey of Travelling Showperson Population On-site 2012)



7. Future Site Provision

Site Provision

- 7.1 This section focuses on the extra site provision which is likely to be required in Oxford City, South Oxfordshire District and Vale of White Horse District in 5 year segments. This section concentrates not only upon the total extra provision which is required in the area, but also whether there is a need for any transit site / emergency stopping place provision.
- 7.2 We would also note the location for future provision is a key issue within studies such as this one. The estimates for local authorities within this study are based upon the location where needs will arise. This is not necessarily the same location as where need should be met. For example it is difficult for households to express a desire to live on a public site in an area which currently has no provision. Gypsies, Travellers and Travelling Showpeople are not constrained by local authority boundaries and potentially the requirement for one local authority could be met in a neighbouring area. However, for this to occur will require cooperation from both planning authorities. Therefore, we have not made explicit assumptions about the allocation of needs arising in one area being met in another area.
- 7.3 The March 2012, CLG document 'Planning Policy for Traveller Sites', requires an assessment for future pitch requirements, but does not provide a suggested methodology for undertaking this calculation. However, as with any housing assessment, the underlying calculation can be broken down into a relatively small number of components. In this case, the key issue for residential pitches is to compare the supply of pitches available for occupation with the current and future needs of the households. The key factors in each of these elements are set out below:
- 7.4 It should be noted at the outset that Oxford City contains no known pitches and also has no identifiable need, so all of its figures are zero.

Supply of pitches

- 7.5 Pitches which are available for use can come from a variety of sources. These include
- Currently vacant pitches;
 - Any pitches currently programmed to be developed within the study period;
 - Pitches vacated by people moving to housing;
 - Pitches vacated by people moving out of the study area;
 - Pitches vacated due to the dissolution of households (normally through the death of a single person household).

Current Need

- 7.6 There are four key components of current need. Total current need (which is not necessarily need for additional pitches) is simply:
- Households on unauthorised developments for which planning permission is not expected;
 - Concealed households (i.e. where multiple households are sharing a pitch, or where households are living on a site without an official pitch);
 - Households in brick and mortar wishing to move to sites; and
 - Households on waiting lists for public sites.

Future Need

- 7.7 There are three key components of future need. Total future need is simply the sum of the following:
- Households living on sites with temporary planning permissions;
 - New household formation expected during the study period; and
 - Migration to sites from outside the study area.
- 7.8 We will firstly provide the model as set out above for Gypsies and Travellers. The same calculations were used to arrive at the conclusions for Travelling Showpeople, though to avoid repetition, the process has been summarized.

Current Gypsy and Traveller Site Provision

- 7.9 There are currently 73 pitches on public sites and up to 10 on private sites in the study area.
- 7.10 The next stage of the process is to assess how much space is, or will become available from the sources identified in paragraph 7.5 above.

Supply of Pitches

- 7.11 Currently, all authorised public site pitches are occupied, so there is no available space. As noted earlier the Twelve Oaks site in Vale of White Horse is currently inaccessible and we have not assumed that any space is available on this site to meet local needs. However, as noted in paragraph 4.3 it has been acknowledged that the 6 pitches may be occupied in the future, and have thus been included within growth calculations.
- 7.12 There is also a planning application for one pitch in South Oxfordshire which is at the time of writing being considered. The site is not currently occupied and has not been counted as immediate need.
- 7.13 For out-migration to other areas, households will also wish to move in the opposite direction. Therefore, we have treated these as being part of the current and future need sections of the calculation.
- 7.14 As with most face to face surveys undertaken on-site by ORS, a small number of households are seeking to move to bricks and mortar. In this case there were two households on public sites in South Oxfordshire who wished to move to bricks and mortar housing, the pitches they would vacate have thus been counted within the model under 'net movement from bricks and mortar'.

- 7.15 The dissolution of a household occurs when all the members leave the household. Common ways for a household to dissolve are for a person living on their own to die, or to move to an existing household. Given that households will also form in the future we have treated the net growth in household numbers as being part of the future need.

Additional Site Provision: Current Need

- 7.16 The next stage of the process is to assess how many households are currently seeking pitches in the area. Groups of people who are likely to be seeking pitches will include those:
- Households on unauthorised developments for which planning permission is not expected;
 - Concealed households;
 - Households in brick and mortar wishing to move to sites; and
 - Households on waiting lists for public sites.

Current Unauthorised Developments

- 7.17 As noted earlier, South Oxfordshire contains one unauthorised site. However, the site has been tolerated and in existence for more than 10 years. Therefore, we have not counted it as need in this assessment because the households are unlikely to need to move in the foreseeable future.

Concealed Households

- 7.18 A concealed household occurs when two households occupy one pitch when ideally they should be occupying two pitches (for example, a young couple living on a parent's pitch). This is not simply overcrowding, but is a sharing of a space by households who should and would wish to be living on their own pitches, but cannot do so due to a lack of space. There is no evidence from the household survey of any concealed households. This survey has identified one household who would like more caravans or trailer, or who said their current accommodation was too small. The household who reported their dwelling space was too small in Vale of White Horse feel that their needs could be met at their current pitch, and therefore they do not need to move.

Bricks and Mortar

- 7.19 Identifying households in bricks and mortar has been frequently highlighted as an issue with Gypsy and Traveller Accommodation Assessments. It is understood that discussions held during the Examination in Public relating to a since-abandoned partial review of the South East Plan identified this as an issue in the area, but did not provide its own estimates.
- 7.20 We would note that households who are seeking to move from housing to public sites can express a desire to do so through registering on the waiting list for public sites and therefore will have been counted elsewhere in this calculation. Those in bricks and mortar housing seeking to live on a private site are more difficult to quantify. Those looking to establish their own private site could do so through the planning process or seek to rent a pitch on an existing private site and therefore make themselves visible as a need.

However, despite considerable efforts (outlined below), this study found no evidence that there is any significant hidden need for private sites arising from households currently living in bricks and mortar.

- 7.21 It was felt that members of the Traveller communities themselves would be best placed to provide evidence of households residing in bricks and mortar. Therefore, every household interviewed as part of the on-site survey was asked if they were aware of any Gypsies and Travellers residing in bricks and mortar who they felt would like to take part in the survey (see questionnaire in Appendix C). Contacts for two households in bricks and mortar were obtained, but when approached neither household wished to take part.
- 7.22 For this study all stakeholders contacted in the study area were asked if they knew of any households in bricks and mortar who would wish to take part in the survey (see questionnaire in Appendix B). Stakeholders from Oxfordshire PCT and from Oxfordshire Traveller Education both felt that there were a small number of households in bricks and mortar who might wish to take part in the survey. However, neither source was able to provide us with any contact details, and therefore we were not able to include any bricks and mortar interviews within this survey.
- 7.23 Similarly, Gypsy and Traveller Services and Liaison Officers interviewed as part of the stakeholder consultation were unable to provide any reachable contacts for Travellers in bricks and mortar accommodation. Furthermore, these officers were not able to point to any evidence of need arising from bricks and mortar.
- 7.24 We would also note that for a number of recent studies undertaken by ORS we have worked with both national and local Gypsy and Traveller representatives to identify households in brick and mortar, but such organisations tended not to keep a record of local contacts that they could put ORS in contact with, or who were likely to take part in surveys. For a number of recent studies the representatives reported over 100 known households in housing and they encouraged them to come forward to take part in the survey. The actual number who eventually took part in the surveys ranged from zero to six household per area, and not all wished to move back to sites. Therefore, while there is anecdotal evidence of many Gypsies and Travellers in housing, most appear to be content to remain there and when provided with the opportunity by national representatives to register an interest in returning to sites few choose to do so.
- 7.25 Several potential sources of information on need arising from bricks and mortar have been interrogated in the study area as set out above. However there is no primary evidence of need arising from bricks and mortar. In the experience of ORS, deriving a need from this source based on assumptions derived from data elsewhere would be neither reliable nor appropriate, given the very low need found from this source in other studies by ORS. Therefore, the need arising from movement from bricks and mortar to sites is assessed as zero.

Waiting Lists for Public Sites

- 7.26 The method of registering a desire to obtain a pitch on a public site is through placing your name on the waiting list held by Oxfordshire County Council. They have provided details for use in this study while maintaining the anonymity of the applicants. There are currently only five households on the waiting list in South Oxfordshire. For reasons of data protection, this study did not have access to the detail in the waiting list held by the County Council, so it was not possible to check whether those on the waiting list are currently living in the study area, nor whether there was any double-counting resulting from being on more

than one waiting list. However, in the on-site survey, one household currently living on a Council site in South Oxfordshire stated that they were on the waiting list for a different public pitch within South Oxfordshire, so a net of four households has been included in the need calculation for South Oxfordshire. There are no households on the waiting list for public sites in Vale of the White Horse. In ORS' experience, this is very unusual, being the first zero waiting list encountered in a study of this kind.

Additional Site Provision: Future Need

- 7.27 The next stage of the process is to assess how many households are likely to be seeking pitches in the area in the future. Groups of people who are likely to be seeking pitches will include those:
- Households living on sites with temporary planning permissions;
 - New household formation expected during the study period; and
 - Migration to sites from outside the study area.

Temporary Planning Permissions

- 7.28 Unlike many areas of the country, there is a very low number of pitches in the study area with temporary planning permission: just one pitch at Kiln Lane, Garsington in South Oxfordshire. This represents a need for one permanent pitch in the need calculation for South Oxfordshire.

New Household Formation

- 7.29 It is recognised that an important group for future pitch provision will be older children who form their own households. Many studies of Gypsy and Traveller populations assume a net growth in the population of around 3% per annum, and this figure was used by the South East of England Regional Assembly. Long-term trends indicate that the number of Gypsy and Traveller caravans on site has grown by 134% nationally in the past 34 years, which equates to a net growth of around 2.5% per annum. On the basis that the age profile for the Gypsy and Traveller population in the study area is not exceptional, it is this figure of 2.5% that is used in this study for the calculation of future household formation.
- 7.30 When including the impact of compound growth, a 2.5% growth per annum provides for 45% growth over 15 years and 52% over 17 years.
- 7.31 On the basis that there are approximately 37 families on public sites in South Oxfordshire and 36 in Vale of White Horse, plus potentially 6 households at Twelve Oaks on the assumption that the site is occupied in the near future, this is likely to equate to around a net 17 new households in the next 15 years in South Oxfordshire and 22 new households in the next 17 years in Vale of White Horse, assuming the Twelve Oaks site comes into use. If the site does not come into use, then no household formation will arise from the site, and the gross figure for household formation in Vale of White Horse will be reduced to 19 new households in the next 17 years.
- 7.32 New household formation from the existing Gypsy and Traveller population is the largest contributor to need for new pitches in the study area.

Migration to Sites from Outside the Study Area

- 7.33 The most complicated area for a survey such as this is to estimate how many households will require accommodation from outside the area. Potentially Gypsies and Travellers could move to the study area from anywhere in the country, or from elsewhere in the EU. The number of household seeking to move to the study area is likely to be heavily dependent upon pitch provision elsewhere. It has been noted that a weakness of many Gypsy and Traveller Accommodation Assessments conducted across the country has been that they either allowed for out-migration without in-migration which led to under-counting of need, or they over-counted need by assuming every household visiting the area required a pitch.
- 7.34 Overall the level of in-migration to the study area is a very difficult issue to predict. The immediate requirement for public sites is covered by the waiting list and therefore does not need to be included within the model again. We would also note that although the Twelve Oaks site is currently unoccupied, it has been assumed in the new household formation calculations that it will be occupied and will generate new household growth. As a result, it contributes 3 out of the total 13 pitches required for the Vale. If the site comes back into use in the future it could provide accommodation for in-migrants. However, if it does not then the need for the Vale of White Horse would be reduced by three pitches overall, as no new households would be generated from this site.
- 7.35 However, it is also likely that households will seek to move away from the area in the future. For households on public sites, six currently wish to move to alternative accommodation, however only four expect to do so. Two of these wish to move to bricks and mortar in the next two years, leaving one expecting to move to their own private site outside of the study area and one expecting to move to a different public site outside of the study area.
- 7.36 Overall, this would equate to around one pitch per annum being freed between South Oxfordshire and Vale of White Horse each year. These have been included as out-migration within the model.
- 7.37 Therefore, we have allowed for one household per annum to leave the study area, but as noted above, in South Oxfordshire this migration will be balanced by movements in to public sites from the waiting list.
- 7.38 Beyond this number, rather than assess in-migrant households seeking to develop new sites in the area, we would propose that each case is assessed as a desire to live in the area and that criteria-based policies are followed for each new proposal. It is important for the authorities to have clear criteria-based planning policies in place for any new potential sites which do arise.

Overall Needs

- 7.39 The estimated extra site provision that is required now until 2026 for Oxford City is no pitches with 13 pitches required in South Oxfordshire until 2027 and 13 pitches in Vale of White Horse until 2029. This is almost entirely driven by growth in household numbers due to household formation. However, we would note that the figure of 13 pitches for Vale of White Horse is based on the assumption that the Twelve Oaks comes back into use as Gypsy and Traveller site and is occupied by 6 households. These 6 households account for 3 out of the 13 pitches projected to be required from future family formation. Therefore, if the Twelve Oaks site is not occupied, the need for future pitch provision in Vale of White Horse will be reduced to 10 pitches.

Figure 14
Extra Gypsy and Traveller Pitches which are Required in Oxford from 2012-2026

Reason for Requirement/Vacancy	Gross Requirement	Supply	Net Requirement
Supply of Pitches			
Additional supply from empty pitches	-	0	
Additional supply new sites	-	0	
Total Supply		0	
Current Need			
Current unauthorised developments or encampments and seeking to stay in the area	0	-	
Concealed households	0	-	
Net movement from bricks and mortar	0	-	
Waiting list for public sites	0	-	
Total Current Need	0		
Future Needs			
Currently on sites with temporary planning permission	0	-	
Net migration to the area	0	-	
Net new household formation	0	-	
Total Future Needs	0	-	
Total	0	0	0

Figure 15
Extra Gypsy and Traveller Pitches which are Required in South Oxfordshire from 2012-2027

Reason for Requirement/Vacancy	Gross Requirement	Supply	Net Requirement
Supply of Pitches			
Additional supply from empty pitches	-	0	
Additional supply new sites	-	0	
Total Supply		0	
Current Need			
Current unauthorised developments or encampments and seeking to stay in the area	0	-	
Concealed households	0	-	
Net movement from bricks and mortar	-2	-	
Waiting list for public sites	4	-	
Total Current Need	2		
Future Needs			
Currently on sites with temporary planning permission	1	-	
Net migration to the area	-7	-	
Net new household formation	17	-	
Total Future Needs	11	-	
Total	13	0	13

Figure 16
Extra Gypsy and Traveller Pitches which are Required in Vale of White Horse from 2012-2029

Reason for Requirement/Vacancy	Gross Requirement	Supply	Net Requirement
Supply of Pitches			
Additional supply from empty pitches	-	0	
Additional supply from new sites already planned	-	0	
Total Supply		0	
Current Need			
Current unauthorised developments or encampments and seeking to stay in the area	0	-	
Concealed households	0	-	
Net movement from bricks and mortar	0	-	
Waiting list for public sites	0	-	
Total Current Need	0		
Future Needs			
Currently on sites with temporary planning permission	0	-	
Net migration to the area	-9	-	
Net new household formation	22	-	
Total Future Needs	13	-	
Total	13	0	13

Split to 2026/27/29

^{7.40} To split the need by time period, we have taken any backlog of need and net movement to bricks and mortar as occurring in the first five years. Meanwhile, net migration and household formation have been assumed to occur evenly over the time period so beyond the next 5 years the level of growth in the population is even. In summary, Figure 17 sets out the net requirement for new pitch provision by local authority until 2026 (Oxford City), 2027 (South Oxfordshire) and 2029 (Vale of White Horse), to match the plan periods in each authority's Core Strategy or Local Plan.

Figure 17
Extra Pitch Provision by Local Authority for the period 2012-2026/27/29 (Source: ORS Housing Market Model)

Local Authority	2012-2017	2018-2022	2023-2026/27/29
Oxford City	0	0	0
South Oxfordshire	7	3	3
Vale of White Horse	3	4	6

Transit/Emergency Stopping Site Provision

^{7.41} There is currently transit site provision on the Twelve Oaks site in Vale of White Horse, but it is not in use. Transit sites serve a specific function of meeting the needs of Gypsy and Traveller households who are

visiting an area or who are passing through on the way to somewhere else. They do not have a function in meeting local need which must be addressed on permanent sites.

- 7.42 Therefore, the key issue in determining if there is a requirement for further transit site provision is whether there is evidence of sufficient travelling through the area. There is very little evidence of many households travelling through the area.
- 7.43 Therefore this study concludes that there is no identified need for a transit site in any authority. However, we would also note that transit sites are an area where cross boundary working could prove to be particularly effective and that the transit needs of Gypsy and Travellers visiting Oxfordshire are an issue which should be considered at a more strategic level.

Showpeople

- 7.44 As noted in Chapter 6, Oxford City, South Oxfordshire and Vale of White Horse contain a number of Travelling Showperson yards for resident households. A number of fairs also visit the area during the course of a year, but the Travelling Showpeople operating these do not require permanent accommodation in the area.
- 7.45 There is no evidence that any Showpeople wish to move or form new households in the foreseeable future. The majority of sites are occupied by single extended families and interviews showed that any growth in household number is likely to be accommodated within the existing sites. However, it is also possible that natural growth in the population will require further plot provision in the future.
- 7.46 The existing population on site contains many more older persons than the Gypsy and Traveller population and this is likely to see more plots being vacated through dissolution. While the household growth rate nationally for Gypsies and Travellers is typically around 2.5 - 3% per annum, the equivalent rate for Travelling Showpeople is around 1%.
- 7.47 The household survey suggests that no further provision is required in Oxford or Vale of White Horse to accommodate growth in the existing population. For South Oxfordshire to 2027, compound growth calculations indicate that 4 plots will be required to accommodate the growth in population. This is based on there being 26 existing plots, which may be an overestimate of the existing number of households given feedback from the on-site interviewers, the presence of existing pitches rented out to non-Showpeople (see paragraphs 6.3 and 6.5) and the absence of any unmet need expressed in the on-site interviews. It is possible that this growth could be accommodated within the existing sites by or bringing back into Showpeople's use plots which are currently being rented out to non-Showpeople.
- 7.48 Again it is still important for the authorities to have criteria-based planning policies in place in the event of someone seeking to develop a new Showperson's yard or expand an existing one in the area.

Figure 18
Extra Travelling Showpeople Plots which are Required in Oxford from 2012-2026

Reason for Requirement/Vacancy	Gross Requirement	Supply	Net Requirement
Supply of Plots			
Additional supply from empty plots	-	0	
Additional supply new sites	-	0	
Total Supply		0	
Current Need			
Current unauthorised developments or encampments and seeking to stay in the area	0	-	
Concealed households	0	-	
Net movement from bricks and mortar	0	-	
Waiting list for public sites	0	-	
Total Current Need	0		
Future Needs			
Currently on sites with temporary planning permission	0	-	
Net migration to the area	0	-	
Net new household formation	0	-	
Total Future Needs	0		
Total	0	0	0

Figure 19
Extra Travelling Showpeople Plots which are Required in South Oxfordshire from 2012-2027

Reason for Requirement/Vacancy	Gross Requirement	Supply	Net Requirement
Supply of Plots			
Additional supply from empty plots	-	0	
Additional supply new sites	-	0	
Total Supply		0	
Current Need			
Current unauthorised developments or encampments and seeking to stay in the area	0	-	
Concealed households	0	-	
Net movement from bricks and mortar	0	-	
Waiting list for public sites	0	-	
Total Current Need	0		
Future Needs			
Currently on sites with temporary planning permission	0	-	
Net migration to the area	0	-	
Net new household formation	4	-	
Total Future Needs	4		
Total	4	0	4

Figure 20
Extra Travelling Showpeople Plots which are Required in Vale of White Horse from 2012-2029

Reason for Requirement/Vacancy	Gross Requirement	Supply	Net Requirement
Supply of Plots			
Additional supply from empty plots	-	0	
Additional supply new sites	-	0	
Total Supply		0	
Current Need			
Current unauthorised developments or encampments and seeking to stay in the area	0	-	
Concealed households	0	-	
Net movement from bricks and mortar	0	-	
Waiting list for public sites	0	-	
Total Current Need	0		
Future Needs			
Currently on sites with temporary planning permission	0	-	
Net migration to the area	0	-	
Net new household formation	0	-	
Total Future Needs	0	-	
Total	0	0	0

Split to 2026/27/29

^{7.49} In summary, Figure 21 sets out the net requirement for new pitch provision by local authority until 2026 (Oxford City), 2027 (South Oxfordshire) and 2029 (Vale of White Horse), to match the plan periods in each authority's Core Strategy or Local Plan. The split is determined by household growth rates across time.

Figure 21
Extra Travelling Showpeople Plot Provision by Local Authority for the period 2012-2026/27/29 (Source: ORS Housing Market Model)

Local Authority	2012-2017	2018-2022	2023-2026/27/29
Oxford City	0	0	0
South Oxfordshire	2	1	1
Vale of White Horse	0	0	0

8. Conclusions

Introduction

- 8.1 This chapter brings together the evidence presented earlier in the report to provide some key policy conclusions for Oxford City, South Oxfordshire and Vale of White Horse Districts. It focuses upon the key issues of future site provision for Gypsies and Travellers and also Travelling Showpeople.

Gypsy and Traveller Future Pitch Provision

- 8.2 Based upon the evidence presented in Chapter 7, the estimated extra site provision that is required now and up until 2026 for Oxford City is no pitches, with 13 pitches required in South Oxfordshire until 2027 and 13 pitches in Vale of White Horse until 2029. This is almost entirely driven by growth in household numbers due to household formation.
- 8.3 The table below shows the requirement by local authority by type of pitch in 5 year intervals. These figures should be seen as the minimum amount of provision which is necessary to meet the statutory obligations towards identifiable needs of the population.

Figure 22
Extra Gypsy and Traveller Pitch Provision by Local Authority for the period 2012-2026/27/29 (Source: ORS Housing Market Model)

Local Authority	2012-2017	2018-2022	2023-2026/27/29
Oxford City	0	0	0
South Oxfordshire	7	3	3
Vale of White Horse	3	4	6

Transit Sites

- 8.4 Transit sites serve a specific function of meeting the needs of Gypsy and Traveller households who are visiting an area or who are passing through on the way to somewhere else. There is very little evidence of many households travelling through the area. Therefore this study concludes that there is no identified need for a transit site in any of the study authorities, though Vale of White Horse has a number of transit pitches that are currently unused, which could be utilized if necessary. However, we would also note that transit sites are an area where cross boundary working could prove to be particularly effective and that the transit needs of Gypsy and Travellers visiting Oxfordshire are an issue which should be considered at a more strategic level.

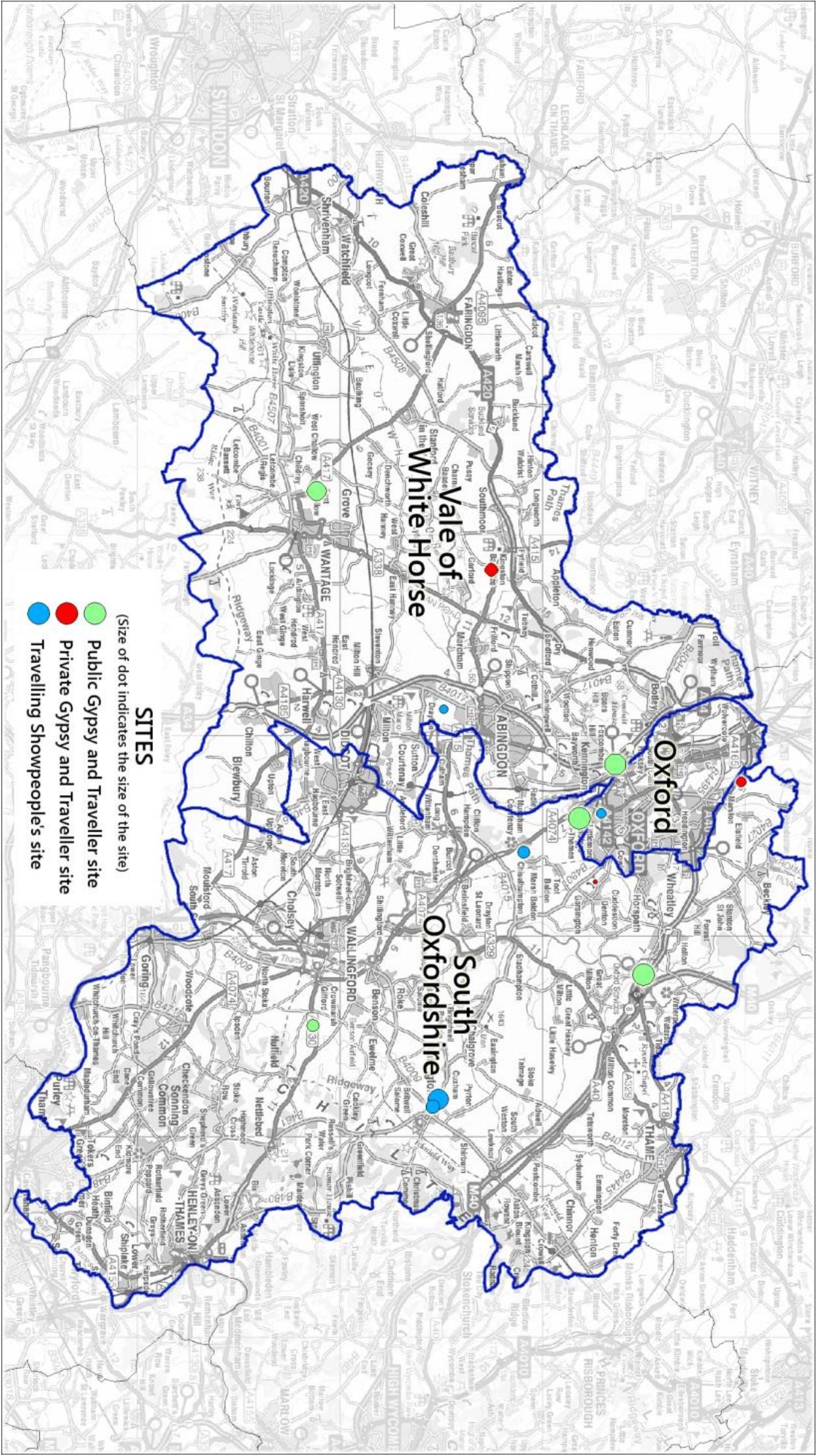
Travelling Showperson Requirements

- 8.5 The household survey suggests that no further provision is required in Oxford City or Vale of White Horse to accommodate growth in the existing population. For South Oxfordshire to 2027, it is likely that 4 plots will be required to accommodate the growth in population.
- 8.6 The table below shows the requirement by local authority by type of pitch in 5 year intervals. These figures should be seen as the minimum amount of provision which is necessary to meet the statutory obligations towards identifiable needs of the population.

Figure 23
Extra Travelling Showpeople Plot Provision by Local Authority for the period 2012-2026/27/29 (Source: ORS Housing Market Model)

Local Authority	2012-2017	2018-2022	2023-2026/27/29
Oxford City	0	0	0
South Oxfordshire	2	1	1
Vale of White Horse	0	0	0

Appendix A: Site Map



Appendix B: Topic Guide for Stakeholder Interviews (Council Officers)

Introduction

Thank for participation

Stress anonymity and confidentiality and request permission to record interview

We've recently been asked by Oxford City and South and Vale Councils to undertake a comprehensive Gypsy & Traveller and Showpeople Needs Assessment.

We are undertaking interviews with Gypsy & Traveller and Showpeople communities in the City of Oxford and the South and Vale council areas.

In addition to this we are undertaking interviews with council officers and wider stakeholders including representatives from the Gypsy & Traveller and Showpeople Communities in the city of Oxford and South and Vale council areas and also the surrounding area.

Free to express both positives and negatives.

About you

Name:

What is your job title/department?

What dealings/relationships do you have with Gypsies or Travellers or Showpeople in the course of your job?

Gypsies and Travellers and Travelling Showpeople

What are the main policy tools that your section/department use in relation to Gypsies or Travellers or Showpeople (e.g. legislation, national guidance)?

Are you aware of any existing unauthorised encampments in your Authority or do they regularly arise in your area?

What in your opinion attracts unauthorised encampments to your area?

What policies/procedures does the Council have for managing unauthorised encampments?

Do you have any information about Gypsy or Traveller or Showpeople living in settled accommodation in this area?

Numbers?

Locations?

In your experience are you aware of any particular issues in relation to Gypsy or Traveller and Showpeople in your area e.g. Community Relations?

Site provision

What site provision do you provide?

In your experience to what extent does the current provision meet the needs of...?

The Residents

The wider Gypsy and Traveller Community/wider community

The Local Authority/surrounding local authorities

Trends

Are there any locations in the area (e.g. near specific towns or villages) which are generally favoured by Gypsies or Travellers or Showpeople and do you have any suggestions why this is so?

What are your perceptions of any trends you may be experiencing with regard to Gypsy or Traveller and Showpeople in the area (e.g. increases in privately owned sites)?

What in your experience attracts Gypsy or Traveller and Showpeople to the area or keeps them here such as traditional travelling routes or work and if so, what kinds of work?

What kinds of seasonal fluctuations in Gypsy & Traveller and Showpeople numbers occur in your area?

Needs and Wants

In terms of site location, what do you consider are the important criteria that must be borne in mind when determining where a site should be placed?

Cross-Boundary Issues

In terms of cross-boundary issues, what in your opinion are the main travelling routes through your area? Why is this?

LEGAL AND ENFORCEMENT OFFICERS ONLY. Do you regularly displace Gypsies or Travellers or Showpeople from your district?

If yes, are you aware of any trend for Gypsy & Traveller and Showpeople to move to neighbouring Districts?

Are the same local Gypsies & Travellers and Showpeople being shifted back and forth from district to district or are they long distance travellers passing through on traditional routes?

The Future

What are likely to be the constraints locally on further provision of sites for Gypsy & Traveller and Showpeople, if any?

Are you aware of any sites that you think would be suitable for future accommodation of these communities; this could be land that is owned by Gypsies or Traveller or Showpeople or land where you think the owner would be prepared to allow this type of use, including public bodies?

Please provide location, site size and ownership details. If they could provide a map this would be most useful.

How do you see the situation with regard to Gypsy & Traveller and Showpeople in your area in five years' time?

Are there any mechanisms for regular consultation with Gypsy & Traveller and Showpeople in your area?

Are they effective?

What methods are used?

Are there any other issues you would like to discuss?

Appendix C: On-Site Survey Questionnaire



South Oxfordshire District Council, Vale of White Horse District
Council and Oxford City Council Traveller and Travelling
Showpeople Accommodation Needs Survey
October 2012—On-Site

INTERVIEWER READ OUT: Good Morning/afternoon/evening. My name is < > from Opinion Research Services, working on behalf of South Oxfordshire District Council, Vale of White Horse District Council and Oxford City Council. The councils are undertaking a study of Gypsy & Traveller accommodation needs in this area. We would like you to take part because it is important that we interview a wide cross-section of people. Your family will not be identified and all the information collected will be anonymous and only used to help understand the needs of Gypsy and Traveller households. You do not have to answer all the questions but the more information you can provide the better the survey will be. The survey will take around 20-25 minutes to complete.

Name of Site and address:

S1 Are you a showman?

- Yes → Go to Showman questionnaire
- No → Go to Section A

A General Trends

A1a Do you consider this site to be your permanent base?

*INTERVIEWER: Please cross **one** box only*

- Yes → Go to A2
- No → Ask (b)

A1b INTERVIEWER: IF RESPONDENT SAYS IT'S NOT THEIR PERMANENT BASE.

Where do you consider your permanent base to be?

INTERVIEWER: Please probe and write in below giving as much detail as possible or at least name of town/village

A1c Thinking of your current location, have you travelled to this area before?

*INTERVIEWER: Please cross **one** box only*

- Yes → Ask (d)
- No → Go to A3

A1d When did you start coming to this area?

*INTERVIEWER: Please cross **one** box only*

- Less than 2 years ago 5 years ago but less than 10 years ago
- 2 years ago but less than 5 years ago 10 years ago or longer

Go to A3

A2 What attracts you to live in this area?

INTERVIEWER: Please read out options and code all that apply

The open countryside	<input type="checkbox"/>	Always lived in the area	<input type="checkbox"/>
Quality of life	<input type="checkbox"/>	Local schools	<input type="checkbox"/>
It is on/near traditional travelling routes	<input type="checkbox"/>	Local health facilities	<input type="checkbox"/>
Have historical roots in the area	<input type="checkbox"/>	Nowhere else to go	<input type="checkbox"/>
To be near family	<input type="checkbox"/>	Other Please write in below	<input type="checkbox"/>
There is work in the area	<input type="checkbox"/>		

A3a Do you feel that you have strong connections with this area?

INTERVIEWER: Please cross **one** box only

Yes	<input type="checkbox"/>	→	Ask (b)
No	<input type="checkbox"/>	→	Go to Section B

A3b What are your connections with this area?

INTERVIEWER: Please read out options and code all that apply

Always lived in this area	<input type="checkbox"/>	Friends are from this area	<input type="checkbox"/>
Lived here a long time	<input type="checkbox"/>	Family members work here	<input type="checkbox"/>
Grew up in the area	<input type="checkbox"/>	Children go to school here	<input type="checkbox"/>
Have a tradition of travelling to/through this area	<input type="checkbox"/>	Family members receive care/support from Council/other local services here	<input type="checkbox"/>
Family are from this area	<input type="checkbox"/>	Other Please write in below	<input type="checkbox"/>

B

Your accommodation

INTERVIEWER READ OUT: I'd now like to ask you some more detailed questions about you and your family's needs and hopes.

B1a How would you describe this accommodation?

INTERVIEWER: Please read out options and code all that apply

Trailer	<input type="checkbox"/>	Tourer	<input type="checkbox"/>
Mobile Home	<input type="checkbox"/>	Other type of home Please write in below	<input type="checkbox"/>
Chalet	<input type="checkbox"/>		

B1b Including this accommodation, how many of each type of accommodation do you have on this pitch?

INTERVIEWER: Please cross **one** box in each row

	None	One	Two	Three or more
Trailer	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Mobile Home	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Chalet	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Tourer	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Other type of home (Please write in)			<input type="checkbox"/>	<input type="checkbox"/>

B2 How long have you and your family lived on this site?

INTERVIEWER: Please cross one box only

- | | | | |
|--------------------------------|--------------------------|-------------------------------|--------------------------|
| Less than a week | <input type="checkbox"/> | 1 year but less than 3 years | <input type="checkbox"/> |
| 1 week but less than one month | <input type="checkbox"/> | 3 years but less than 5 years | <input type="checkbox"/> |
| 1 month but less than 6 months | <input type="checkbox"/> | 5 years or more | <input type="checkbox"/> |
| 6 months but less than 1 year | <input type="checkbox"/> | | |

B3a Is this site...? *INTERVIEWER: READ OUT OPTIONS Please cross one box only*

- | | | | | | |
|-------------------------------------|--------------------------|----------|---|--------------------------|----------|
| An authorised private site | <input type="checkbox"/> | Ask (b) | A transit site | <input type="checkbox"/> | Go to B4 |
| An authorised public site (Council) | <input type="checkbox"/> | Go to B4 | Don't know | <input type="checkbox"/> | Go to B4 |
| An unauthorised development | <input type="checkbox"/> | Go to B4 | Other type of site (Please write in below) | <input type="checkbox"/> | Go to B4 |
| An unauthorised encampment | <input type="checkbox"/> | Go to B4 | <div style="border: 1px solid black; height: 30px; width: 100%;"></div> | | |

B3b Have you tried to gain planning permission for your site?

INTERVIEWER: Please cross one box only

- | | | | |
|------------|--------------------------|---|----------|
| Yes | <input type="checkbox"/> | → | Ask (c) |
| No | <input type="checkbox"/> | → | Go to B4 |
| Don't know | <input type="checkbox"/> | → | Go to B4 |

B3c How easy was it to gain planning permission for your site?

INTERVIEWER: READ OUT OPTIONS Please cross one box only

- | | | | |
|----------------------------|--------------------------|---|----------|
| Very easy | <input type="checkbox"/> | → | Go to B4 |
| Fairly easy | <input type="checkbox"/> | → | Go to B4 |
| Neither easy nor difficult | <input type="checkbox"/> | → | Go to B4 |
| Fairly difficult | <input type="checkbox"/> | → | Ask (d) |
| Very difficult | <input type="checkbox"/> | → | Ask (d) |

B3d INTERVIEWER: IF RESPONDENT SAYS DIFFICULT

If planning permission was difficult to obtain, why? *INTERVIEWER: Please write in below*

B4a Does your current accommodation and site meet all of your needs in terms of accommodation quality and space; and site facilities, location and management?

INTERVIEWER: Please cross one box only

- | | | | |
|-----|--------------------------|---|----------|
| Yes | <input type="checkbox"/> | → | Go to B5 |
| No | <input type="checkbox"/> | → | Ask (b) |

B4b Why does this accommodation not meet your needs?

INTERVIEWER: Please probe and code all that apply

- | | | | |
|---------------------------------------|--------------------------|--|--------------------------|
| Accommodation in poor state of repair | <input type="checkbox"/> | No play area for children | <input type="checkbox"/> |
| Too small | <input type="checkbox"/> | Site management | <input type="checkbox"/> |
| Too large | <input type="checkbox"/> | Pitch location on site | <input type="checkbox"/> |
| Lacking facilities | <input type="checkbox"/> | Too far from other family members | <input type="checkbox"/> |
| Site too far from services | <input type="checkbox"/> | No space for visiting caravans on site | <input type="checkbox"/> |
| Site too noisy | <input type="checkbox"/> | Can't conduct business on site | <input type="checkbox"/> |
| Site not safe enough | <input type="checkbox"/> | Too far from where my business activity is | <input type="checkbox"/> |
| Site too dirty/polluted | <input type="checkbox"/> | Other <i>Please write in below</i> | <input type="checkbox"/> |

B4c Do you feel that your needs can be addressed at this pitch or would you have to move to another pitch/site? *INTERVIEWER: READ OUT OPTIONS Please cross one box only*

- | | | | |
|---|--------------------------|---|----------|
| Can be addressed at this pitch | <input type="checkbox"/> | → | Go to B5 |
| Will have to move to another pitch at this site | <input type="checkbox"/> | → | Ask (d) |
| Would like to move to another site | <input type="checkbox"/> | → | Ask (d) |

B4d Are you on any of the following accommodation waiting lists?

INTERVIEWER: READ OUT OPTIONS Please code all that apply.

- | | | | |
|------------------------------------|--------------------------|---|----------|
| Housing (bricks and mortar) | <input type="checkbox"/> | → | Ask (e) |
| Council site | <input type="checkbox"/> | → | Ask (e) |
| Private site | <input type="checkbox"/> | → | Ask (e) |
| None | <input type="checkbox"/> | → | Go to B5 |
| Other <i>Please write in below</i> | <input type="checkbox"/> | → | Ask (e) |

B4e IF ON A WAITING LIST: INTERVIEWER READ OUT

Which waiting lists are you currently on? *Please write in below giving as much detail as possible, i.e. Which Council or Housing Association?*

B5a Is there anyone else, who given the choice, would like to live with you, but is not able to at present?

INTERVIEWER: Please probe and cross one box only

- | | | | |
|-----|--------------------------|---|----------|
| Yes | <input type="checkbox"/> | → | Ask (b) |
| No | <input type="checkbox"/> | → | Go to B6 |